Racine Kenosha community Action®

Helping People. Changing Lives.



RACINE
Our Community.
Our Commitment.

KENOSHA
Stronger Together.
Better Together.



2025 | ANNUAL REPORT

SERVING RACINE AND KENOSHA COUNTIES

Building Stronger Communities. Creating Brighter Futures.

HOUSING STABILITY | NUTRITION SECURITY | WIC PROGRAM | WEATHERIZATION | WORKFORCE DEVELOPMENT | COMMUNITY SUPPORT

HELPING PEOPLE. | CHANGING LIVES. | BUILDING COMMUNITIES.

Racine Kenosha community Action

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A MESSAGE *from the* CHIEF EXECUTIVE OFFICER



> *"Every decision we make, every family we serve, and every barrier we help remove is rooted in our commitment to helping people build stronger, more self-sufficient lives."*

Ronald C. Tatum
Chief Executive Officer
Racine Kenosha Community Action Agency, Inc.

As I reflect on 2025, I do so with a heart filled with gratitude, humility, and an unwavering commitment to the communities we are privileged to serve.

This past year marked a significant chapter in the history of Racine Kenosha Community Action Agency. In July 2025, I was entrusted with the honor of serving as Chief Executive Officer following the unfortunate and untimely passing of my predecesser and beloved leader in the community, Essie Allen. Essie was more than a CEO—she was a champion for those whose voices often went unheard, a fierce advocate for families in need, and a servant leader whose impact will forever be woven into the fabric of RKCAA.

Stepping into this role was both an honor and a responsibility. While no one could ever replace Essie, I accepted the opportunity to carry forward the legacy she built with passion, compassion, and purpose. Every decision we make, every family we serve, and every barrier we help remove is done with a deep respect for the foundation she established and the vision she inspired.

At RKCAA, people are not simply numbers on a report. They are families trying to keep a roof over their heads. They are seniors choosing between food and medication. They are parents seeking a brighter future for their children. They are individuals looking for hope, dignity, and opportunity.

That is why our work begins and ends with three core values:

PEOPLE. PARTNERSHIPS. RELATIONSHIPS.

Through our programs and services, we continue to strengthen lives and build stronger communities. But our work is only possible because of the partnerships we have across Racine and Kenosha Counties—partners who share our commitment to making a difference every single day.

The road ahead is full of opportunity. Together, we will continue to innovate, collaborate, and invest in solutions that empower individuals and families to thrive.

Thank you to our staff, board, partners, donors, volunteers, and all those we serve. You are the heart of RKCAA. I am honored to work alongside each of you as we build a brighter future—together.

A MESSAGE *from the* BOARD CHAIRPERSON

While Racine Kenosha Community Action Agency continues into 2026, it is important to take the time to reflect back on the agency has overcome, all we have achieved, and all of the potential just beginning to bud.

We will begin our reflection by taking a moment to remember and honor the legacy of our late CEO Essie Allen who passed away unexpectedly. She left behind a passion and a determination for helping the Racine and Kenosha Communities, one which the board and leadership of RKCAA has been working hard to uphold in her absence. I would like to thank everyone on the team for their hard work during that difficult transition, especially noting our CFO Gary Cotton who stepped in as interim and led with grace. It was everyone's coming together, understanding and communication that allowed the agency to continue operating at an effective level.

Ronald Tatum joined the team in July as the new CEO, he brought with him a knowledge and understanding of both Racine and Kenosha from his diverse professional background. He fit quickly into the role and assisted the board with continuing the mission that had been started so many years prior. As evidenced by the many accomplishments in the last year, he also brought with him an extensive vision for the potential of the agency.

Under Mr. Tatum's direction and with collaboration from many, RKCAA has strengthened partnerships in the community that allow us to more efficiently and effectively meet the growing needs of families and individuals around us. Each conversation and decision is made with the focus on improving the lives of those who rely on the agency in their various stages of life, whether that be bringing a first child into the world, transitioning to independence with work and housing, or entering the golden senior years.

Additionally, we have looked internally as an agency and began work on financial stability, more effective communication and efficient processes throughout all of our work. Our team has not quit working to serve the communities, but we have also acknowledged the importance of having a strong foundation from which to pour out into the community.

The year 2026 is full of hope and potential at RKCAA. Through collaboration and innovative ideas, we are working toward a brighter future for families and individuals throughout Racine and Kenosha. A sincere thank you goes out to our community leaders, partners, volunteers, staff, leadership, and those who we are so privileged to serve.



HONORING THE LEGACY OF *Essie Allen*

We remember and honor Essie Allen for her unwavering passion, leadership, and dedication to the communities of Racine and Kenosha. Her legacy continues to inspire our mission and guide our work every day.

Thank you,

Stephanie Funk
Board Chairperson

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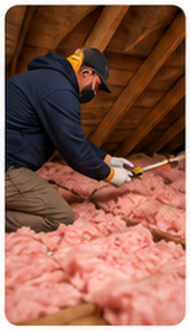
SAFE & SUSTAINABLE HOUSING

Weatherization Assistance Program

Creating Safer, Healthier, More Energy-Efficient Homes, Strengthening Communities



For many families throughout Racine and Kenosha Counties, rising utility costs and aging housing stock create significant financial challenges. The Weatherization Assistance Program (WAP) helps address these challenges by improving the safety, comfort, energy efficiency, and affordability of homes for low-income households.

Weatherization is more than home improvement—it is an investment in family stability. By reducing energy consumption and addressing critical health and safety concerns, the program helps households lower monthly expenses, preserve affordable housing, and create healthier living environments.

Through comprehensive energy audits and professionally installed energy conservation measures, RKCAA helps residents reduce heating and cooling costs while increasing the overall efficiency and durability of their homes.

2025 PROGRAM IMPACT

In 2025, RKCAA's Weatherization Assistance Program served hundreds of individuals and families throughout Racine and Kenosha Counties through a combination of energy-saving improvements and critical home repairs.

Housing and Energy Improvements

- **294** homes weatherized
- **599** individuals benefited from weatherization services
- Thousands of dollars in projected annual energy savings generated for participating households

Health and Safety Improvements

- **295** heating system repairs and replacements completed
- **116** water heater repairs and replacements completed
- Numerous health and safety deficiencies identified and corrected
- Improved indoor air quality and home comfort for participating families

These improvements not only reduce utility costs but also help ensure that vulnerable households—including seniors, families with children, veterans, and individuals with disabilities—can remain safely housed throughout Wisconsin's extreme seasonal temperatures.

LONG-TERM IMPACT FOR FAMILIES

Every weatherized home represents more than reduced energy bills. It means:

- More household income available for food, healthcare, transportation, and other necessities
- Increased home safety and reliability
- Improved health outcomes through better indoor air quality
- Reduced risk of heating emergencies during winter months
- Greater housing stability for low-income households

For many participants, weatherization creates financial breathing room that allows them to focus on other priorities such as employment, education, healthcare, and family well-being.

STRENGTHENING COMMUNITIES THROUGH SUSTAINABILITY

The Weatherization Assistance Program also delivers significant environmental benefits by reducing energy consumption and lowering greenhouse gas emissions throughout the communities we serve.

By improving energy efficiency in hundreds of homes each year, RKCAA helps create more sustainable neighborhoods while reducing the strain on energy resources and supporting Wisconsin's long-term environmental goals.

LOOKING FORWARD

As energy costs continue to fluctuate and housing affordability remains a challenge for many households, RKCAA remains committed to expanding access to weatherization services and ensuring that eligible families can benefit from energy-efficient, healthy, and safe homes.

Through continued collaboration with state and local partners, contractors, utility providers, and community stakeholders, RKCAA will continue investing in housing solutions that improve quality of life, strengthen neighborhoods, and promote long-term self-sufficiency.

Because every family deserves a home that is safe, affordable, and energy efficient.






Housing Stability Services

Helping Families Stay Housed. Building Pathways to Stability.

Housing is the foundation upon which individuals and families build healthy, productive, and successful lives. Without stable housing, it becomes increasingly difficult to maintain employment, achieve educational goals, access healthcare, provide for children, or attain long-term financial security.

As housing costs continue to rise and affordable housing options remain limited, many households throughout Racine and Kenosha Counties face significant challenges in maintaining safe and stable living conditions. RKCAA's Housing Stability Services Program serves as a critical resource for individuals and families experiencing housing insecurity, helping them navigate barriers before they become crises.

Our Housing Stability Services team provides comprehensive support designed to help households remain safely housed, avoid eviction, and connect to resources that promote long-term self-sufficiency and financial stabillity.

COMPREHENSIVE HOUSING SUPPORT SERVICES

Through individualized case management and community resource coordination, participants receive assistance with:

- Budget counseling
- Landlord-tenant mediation
- Rental assistance referrals
- FoodShare enrollment assistance
- Energy assistance navigation
- Housing application support

2025 PROGRAM IMPACT

In 2025, RKCAA's Housing Stability Services Program provided support to:

2,501 Households

Behind this number are thousands of individuals, children, seniors, veterans, and persons with disabilities who received guidance, advocacy, and access to critical resources that helped strengthen their housing situation.

For many households, a single intervention—whether assistance completing an application, mediation with a landlord, or connection to a partner agency—helped prevent a housing crisis and created a pathway toward greater stability.

MORE THAN HOUSING ASSISTANCE

Housing Stability Services is about far more than maintaining a place to live. It is about helping families preserve their dignity, maintain independence, and remain connected to their communities.

Stable housing contributes to:

- Improved educational outcomes for children
- Increased employment retention and workforce participation
- Better physical and mental health outcomes
- Reduced reliance on emergency services
- Stronger family and community connections
- Greater financial stability and self-sufficiency

Every successful housing intervention represents an opportunity for individuals and families to focus on building a brighter future rather than simply surviving the challenges of today.

MEETING COMMUNITY NEEDS THROUGH COLLABORATION

The success of Housing Stability Services is made possible through strong partnerships with landlords, housing providers, legal service organizations, social service agencies, local governments, and community stakeholders throughout Racine and Kenosha Counties.

These partnerships allow RKCAA to serve as a trusted connector, ensuring households have access to the resources and support systems necessary to achieve stability and independence.

LOOKING AHEAD

Housing affordability and homelessness prevention remain among the most significant challenges facing our communities. RKCAA remains committed to strengthening housing partnerships, expanding resource navigation services, and advocating for solutions that increase housing opportunities for vulnerable populations.

As community needs continue to evolve, RKCAA will remain a trusted resource for individuals and families seeking stability, support, and hope.

Because everyone deserves the opportunity to live in safe, stable, and affordable housing.

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NUTRITION SECURITY & COMMUNITY WELL-BEING

The Emergency Food Assistance Program (TEFAP)

Feeding Communities. Strengthening Systems. Building for the Future.

As the designated Eligible Recipient Agency (ERA) for Racine and Kenosha Counties, RKCAA serves as the backbone of emergency food distribution throughout the region.

Through strategic partnerships with food pantries, meal sites, shelters, local food banks, and community organizations, RKCAA ensures nutritious food reaches those who need it most.

2025 IMPACT

1,195,554
POUNDS OF FOOD DISTRIBUTED

148,167
INDIVIDUALS SERVED

280,125
MEALS PROVIDED

These numbers represent families facing difficult choices, seniors living on fixed incomes, and children who otherwise may have gone without nutritious meals.

Looking Ahead: A Regional Warehouse Solution

In 2026, RKCAA began advancing plans for a centralized warehouse strategically located between Racine and Kenosha Counties.

This investment represents more than additional storage space.

A regional warehouse will:

- Increase food distribution capacity
- Improve inventory management
- Reduce transportation costs
- Expand emergency response capabilities
- Support additional community partners
- Create opportunities for larger food recovery initiatives
- Improve service delivery throughout both counties

Most importantly, the facility will position RKCAA to meet growing community needs while ensuring that no family is left behind during times of economic uncertainty.



This warehouse represents a transformational investment in the future of food security across Southeastern Wisconsin.

Commodity Supplemental Food Program (CSFP)

Supporting Healthy Aging

RKCAA proudly administers the Commodity Supplemental Food Program, helping low-income seniors access nutritious foods that support healthy lifestyles.

Through partnerships with Festival Foods, The Potato King, and community organizations:



2025 IMPACT

2,650
seniors received monthly food boxes in 2025

Each box provides critical nutritional support while helping older adults maintain independence and quality of life.

Holiday Food Basket Distribution

Bringing Hope Home for the Holidays

For many families, the holiday season is a time of celebration, gratitude, and togetherness. Yet for households struggling with food insecurity, financial hardship, or unexpected life challenges, the holidays can also be a source of stress and uncertainty.

Through the Holiday Food Basket Distribution Program, RKCAA, in partnership with Racine County Foodbank, works collectively to ensure that no family must choose between paying essential bills and putting a meaningful holiday meal on the table.

Each year, this cherished community initiative brings together businesses, volunteers, donors, community organizations, faith-based partners, and local residents with one common goal: helping families celebrate the holiday season with dignity, hope, and access to nutritious food.

In partnership with the Racine County Food Bank, community volunteers, and numerous local supporters, RKCAA and Racine County Foodbank collectively coordinate the planning, sourcing, packaging, and distribution of holiday food baskets to eligible households throughout Racine County.

The food baskets contain a variety of traditional holiday meal items and pantry staples that allow families to prepare nutritious meals and share meaningful moments together during the holiday season.

2025 IMPACT

More than 2,000
individuals and families received holiday food baskets

Beyond food, this initiative delivered dignity, hope, and the opportunity for families to celebrate together during the holiday season.



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HEALTHY FAMILIES & CHILD DEVELOPMENT



Women, Infants, and Children (WIC)

Nurturing Healthy Beginnings. Empowering Families. Building Stronger Communities.

The Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) continues to serve as one of RKCAA's most impactful and transformative programs. Every day, WIC helps ensure that pregnant women, new mothers, infants, and young children have access to the nutrition, education, and support necessary to thrive during some of life's most critical developmental stages.

At RKCAA, we understand that healthy beginnings create stronger futures. Through WIC, families receive much more than healthy foods. Participants gain access to individualized nutrition counseling, breastfeeding support, health screenings, referrals to healthcare providers, and connections to community resources that strengthen family well-being and improve long-term health outcomes.

By supporting families during pregnancy and early childhood, WIC helps lay the foundation for healthier pregnancies, healthier births, improved childhood development, and lifelong wellness.

2025 PROGRAM IMPACT

Throughout 2025, the Kenosha WIC Program continued to serve as a trusted resource for families across the community.

5,299
Unduplicated Women, Infants, and Children Served

3,642
Average Monthly Participants Receiving WIC Benefits



Thousands of families utilized their WIC benefits each month to purchase nutritious foods including:

- Fresh fruits and vegetables
- Whole grains
- Milk, cheese, and yogurt
- Infant formula and baby foods
- Eggs, beans, and other healthy protein sources

These healthy food options support proper growth and development while helping families stretch household budgets during a time of rising food costs.

NUTRITION EDUCATION THAT CREATES LIFELONG HABITS

WIC empowers families through evidence-based nutrition education designed to support healthy lifestyles and informed food choices.

Throughout the year, participants received personalized nutrition counseling and participated in educational opportunities focused on:

- Healthy eating during pregnancy
- Infant and child nutrition
- Breastfeeding support
- Healthy weight management
- Meal planning and budgeting
- Introducing nutritious foods to young children



Families also participated in hands-on learning experiences through RKCAA's Teaching Kitchen, where they prepared and sampled nutritious recipes using WIC-approved foods and locally sourced ingredients.

These experiences help participants build confidence in preparing healthy meals while reinforcing positive nutritional habits that benefit entire households.

SUPPORTING MOTHERS THROUGH BREASTFEEDING SUCCESS

Breastfeeding provides significant health benefits for both infants and mothers, and WIC remains committed to supporting families throughout their breastfeeding journey.

- Certified staff provide education, encouragement, and resources
- Help mothers make informed feeding decisions
- Support families in overcoming challenges often associated with breastfeeding



Through individualized support, WIC helps improve infant health outcomes while strengthening the bond between mother and child.

HEALTHY ESSENTIALS PANTRY

Addressing Hygiene Poverty

In 2025, RKCAA expanded support for WIC families through an innovative partnership with Giving to the Nations.

Recognizing that family wellness extends beyond food security, the Healthy Essentials Pantry was launched to address the growing challenge of hygiene poverty.

Every three months, enrolled families receive household boxes containing essential personal care and cleaning products including:

- Shampoo and conditioner
- Toothbrushes and toothpaste
- Deodorant
- Laundry detergent
- Dish soap
- Trash bags
- Paper towels
- Baby hygiene products



These items are necessities for healthy living but are often unaffordable for families experiencing financial hardship and are not covered by traditional nutrition assistance programs.

Healthy families today.
Stronger communities tomorrow.



Because every child deserves a healthy start and a bright future.

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ECONOMIC MOBILITY & WORKFORCE DEVELOPMENT

Skills Enhancement Program (SEP)

Empowering Individuals. Transforming Futures.

Education remains one of the most powerful pathways out of poverty, and RKCAA's Skills Enhancement Program (SEP) continues to create life-changing opportunities for individuals seeking economic self-sufficiency and career advancement.

The program provides financial assistance for tuition, books, transportation, childcare, certification costs, and other educational expenses not covered through traditional financial aid. By removing financial barriers, participants can focus on completing their education and building sustainable careers.

2025 IMPACT

100% of participants who successfully exited the program and secured employment obtained jobs within their chosen career fields.

Graduates experienced an average wage increase of **$12.96** per hour, representing approximately **$30,468** in additional annual earnings.

Participants completed post-secondary education programs in high-demand career fields, including Registered Nursing, Licensed Practical Nursing, and Psychology.



BUILDING STRONGER COMMUNITY PARTNERSHIPS

In 2025, SEP strengthened strategic partnerships with higher education institutions including UW-Parkside and Carthage College, expanding opportunities for students pursuing advanced education and workforce credentials.

The program also secured critical external investments including:

$25,000 from the Racine Community Foundation

$5,000 from the Herb Kohl Foundation

These investments allow RKCAA to serve additional participants while helping individuals achieve long-term economic independence.

A STORY OF PERSEVERANCE: *Jessica Scharninghausen*

Every year there is a story that reminds us why this work matters.

Jessica Scharninghausen first learned about the Skills Enhancement Program while working as a waitress at a local restaurant. During our conversation, she shared her dream of returning to school but explained that financial barriers made that dream seem impossible.



After exploring educational opportunities, Jessica initially faced rejection due to circumstances from her past. Many would have stopped there.

Jessica did not.

With determination, resilience, and support from SEP, she pursued another opportunity, gained acceptance into a nursing program, and on May 18, 2026, proudly graduated with her nursing degree.

> ***"The Skills Enhancement Program helped me when I had no other options. I've shown others that perseverance eventually wins out."***
>
> **— Jessica Scharninghausen**

Jessica's journey is a powerful reminder that when opportunity meets determination, lives are transformed.

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BUILDING STRONGER FAMILIES. BUILDING STRONGER COMMUNITIES.

Diaper Distribution Program

Meeting One of Families' Greatest Unmet Needs

Diapers remain one of the most expensive recurring expenses for families with young children and are not covered through most public assistance programs.

To help address this critical need, RKCAA hosted diaper distribution events throughout 2025.

470 Families
Received Diapers and Wipes

These events helped reduce financial strain on households while supporting infant health, comfort, and well-being.

For many parents, access to diapers means one less difficult decision between purchasing necessities such as food, utilities, transportation, or childcare.



Farmers Market Nutrition Programs

Connecting Families and Seniors to Fresh, Local Foods

RKCAA continued its commitment to healthy eating and local food access through the Women, Infants, and Children Farmers Market Nutrition Program (WIC FMNP) and the Senior Farmers Market Nutrition Program (SFMNP).

These programs provide participants with vouchers that can be redeemed for fresh fruits, vegetables, and herbs at participating farmers markets and farm stands.

2025 IMPACT

WIC Farmers Market Nutrition Program

1,141 WIC participants received Farmers Market Nutrition Program benefits

Senior Farmers Market Nutrition Program

571 Racine County seniors received vouchers

731 Kenosha County seniors received vouchers

In both counties, redemption rates increased compared to previous years, demonstrating growing community engagement and improved access to fresh, locally grown produce.

Beyond improving nutrition, these programs strengthen local agriculture, support small farmers, and encourage healthy food choices across generations.





More Than a Nutrition Program

WIC is often the first point of contact families have with RKCAA.

- ✓ It is where new mothers find encouragement.
- ✓ It is where parents receive guidance and reassurance.
- ✓ It is where families connect to resources that improve health, stability, and opportunity.

Most importantly, it is where relationships are built.



Every appointment, every nutrition consultation, every breastfeeding discussion, and every resource referral represents an opportunity to positively impact the life of a child and strengthen the future of a family.

Looking Ahead

As food costs continue to rise and families face increasing economic challenges, RKCAA remains committed to expanding access to nutrition services, strengthening community partnerships, and ensuring every eligible family has the opportunity to participate in WIC.

By investing in healthy pregnancies, healthy children, and healthy families today, we are helping build stronger communities for tomorrow.



HELPING PEOPLE. CHANGING LIVES. BUILDING COMMUNITIES.

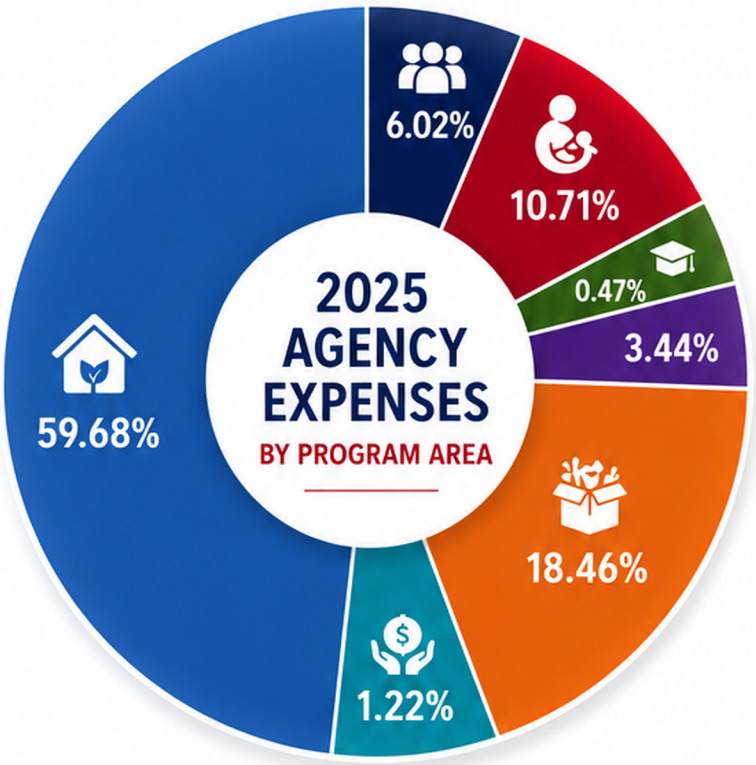
FINANCIAL OVERVIEW

RESPONSIBLE STEWARDSHIP. • STRONGER COMMUNITIES. • LASTING IMPACT.

Racine Kenosha Community Action Agency, Inc. receives federal, state, local and private funding. RKCAA's Finance Department records all funds in accordance with Generally Accepted Accounting Principles and funding source requirements. An independent Certified Public Accounting firm performs annual audits and funding sources perform required regular fiscal and program monitoring.

During 2025, the agency managed **eighteen programs** totaling **$9.08 million in Racine and Kenosha Counties.**

AGENCY EXPENSES BY PROGRAM AREA



CSBG	6.02%
WIC & Related Programs	10.71%
Skills	0.47%
Other	3.44%
TEFAP & Related Programs	18.46%
WX & Related Programs	59.68%
Rent Assistance Programs	1.22%
TOTAL	**100.00%**

FINANCIAL INTEGRITY. COMMUNITY TRUST.

RKCAA is committed to responsible stewardship, transparency, and accountability in every dollar we receive and every program we deliver. These resources allow us to strengthen individuals, support families, and build stronger, more vibrant communities across Racine and Kenosha Counties.

ACCOUNTABLE STEWARDSHIP

Managing resources with care, efficiency, and fiscal responsibility.

TRANSPARENT REPORTING

Providing clear, accurate, and timely information to our partners and community.

COMMUNITY IMPACT

Investing in programs that create lasting change and measurable results.

STRONGER TOGETHER

Working together to build healthier, prosperous communities.

DONORS & FUNDERS

Thank You for Believing in Our Mission

RKCAA extends our deepest gratitude to the businesses, organizations, foundations, churches, and government partners whose generosity and support make our work possible.
Your commitment helps us create opportunities, strengthen families, and build healthier, more vibrant communities in Racine and Kenosha Counties.

- UW Madison Extension
- Meijer Inc
- Herb Kohl Philanthropies
- United Mechanical, Inc
- CNH Industrial
- Educators Credit Union
- Aurora Health Care
- Festival Foods
- Fitzgerald Equipment
- Kenosha Achievement Center, Inc
- Kenosha Women's Network
- Intl Union UAW of America Local 180
- Humana Inc
- Progressive Missionary Baptist Church
- Covenant Presbyterian Church
- Racine Community Foundation
- Milwaukee Bucks
- Kenosha County Department of Health Services - Division of Health
- Kenosha County Division of Health
- State of Wisconsin, Department of Administration
- State of Wisconsin, Department of Children and Families
- State of Wisconsin, Department of Health Services
- US Department of Agriculture
- US Department of Energy
- US Department of Health and Human Services
- US Department of Treasury

Together, we are helping people. ♥ Changing lives.

Because of you, hope grows, opportunities expand, and communities thrive.

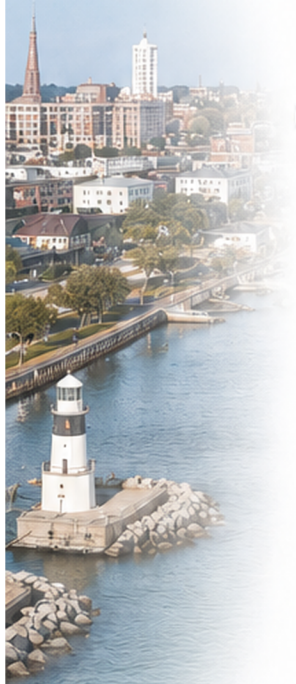
THANK YOU!

BOARD OF DIRECTORS

Leading with Vision. Serving with Purpose.

The Racine Kenosha Community Action Agency Board of Directors provides strategic leadership, governance, and oversight while remaining committed to improving the lives of individuals and families throughout Racine and Kenosha Counties.

We extend our sincere gratitude to each Board Member for their service, leadership, and unwavering commitment to our mission.



BOARD OFFICERS

Stephanie Funk
Chairperson

Roy Carter
Vice Chairperson

John Woodbury
Treasurer

BOARD MEMBERS

- Guida Brown
- Valena Coleman
- Steve Donovan
- Amy Garrigan
- Kenny Harper
- Maurice Horton
- Jaimie Kirkwood
- Linda Serpe
- Jody Spencer



Thank you for your leadership, stewardship, and dedication to the communities we proudly serve.

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